#### EARLY COUNTY, GEORGIA

Financial Statements and Supplemental Information For the Fiscal Year Ended June 30, 2019

and

**Auditor's Report** 

#### EARLY COUNTY, GEORGIA FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of County Commissioners Early County, Georgia Blakely, Georgia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Early County, Georgia as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Hospital Authority of Early County, or the Early County Health Department, which statements reflect total assets of \$493,836 and \$779,214 as of June 30, 2019 and total revenues of \$3,516,735 and \$677,042 as of June 30, 2019, respectfully. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for discrete component units of the County, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Early County, Georgia as of June 30, 2019, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### **Bainbridge Office**

600 West Shotwell Street, Bainbridge, Georgia 39819 - Telephone (229) 246-4011 - Facsimile (229) 246-4022

#### Other Matters

#### Required Supplementary Information

Management has omitted *management's discussion and analysis* that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information (pages 49-56) and the required supplementary information about retirement plans (pages 43-46) be presented to supplement the basic financial statements. This information, although not a part of the basic financial statements, is required by accounting principles generally accepted in the United States of America, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to the auditor's inquiries, the basic financial statements, and other knowledge the auditor obtained during the audit of the basic financial statements. However, we do not express an opinion or provide any assurance on the information because the limited procedures do not provide the auditor with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Early County, Georgia's basic financial statements. The combining and individual non-major fund financial statements found on pages 57-63, the State Reporting Requirements found on pages 64-66, and the other information found on pages 67-69 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual non-major fund financial statements found on pages 57-63, the State Reporting Requirements found on pages 64-66, and the other information found on pages 67-69 are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 27, 2019, on our consideration of Early County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Early County, Georgia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Early County, Georgia's internal control over financial reporting and compliance.

Burke, Worsham & Harrell, LLC

Burke, Worsham & Harrell, LLC Donalsonville, Georgia December 27, 2019

#### EARLY COUNTY, GEORGIA STATEMENT OF NET POSITION JUNE 30, 2019

		Component Units					
	Primary Government Governmental Activities	Development Authority	Hospital Authority	Health Department	Dept of Public Safety		
ASSETS Cash	\$ 7,067,445	\$ 269,635	\$ 6,984	\$ 705,850	\$ 369,920		
Taxes Receivable	739,510	φ 209,033	φ 0,904	\$ 705,650 -	φ 309,920 -		
Accounts Receivable	113,471	_	_	22,243	8,027		
City of Blakely Receivable	-	_	_	-	294,661		
Other Assets	1,007	_	-	_	-		
Notes Receivable (RLF)	-	780,054	-	-	-		
Capital Assets:							
Capital Assets Not Being Depreciated	890,856	680,784	-	-	-		
Capital Assets Being Depreciated,							
net of Depreciation	11,520,149		486,852	51,121	247,889		
Total Assets	20,332,438	1,730,473	493,836	779,214	920,497		
DEFERRED OUTFLOWS							
Deferred Outflows Related to:				440.000			
OPEB Related Items	245 602	-	-	113,090 90.688	1 652 190		
Pension Related Items	345,602			90,666	1,652,180		
Total Deferred Outflows	345,602			203,778	1,652,180		
LIABILITIES							
Accounts Payable	509,308	-	3,000	13,123	12,010		
Employee Withholdings Payable	24,988	-	-	-	-		
Due to Others	-	-	-	24,211	-		
Compensated Absences Payable	234,686	-	-	20,586	-		
Notes Payable - Due in One Year	93,745	-	-	-	-		
Notes Payable - Due After One Year	357,354	-	-	-	-		
Net OPEB Liability	400.507	-	-	163,251	4 000 474		
Net Pension Liability	408,587			314,535	1,806,171		
Total Liabilities	1,628,668		3,000	535,706	1,818,181		
DEFERRED INFLOWS							
Deferred Inflows Related to:							
OPEB Related Items	-	-	-	190,192	-		
Pension Related Items	327,449			89,234	121,141		
Total Deferred Inflows	327,449			279,426	121,141		
NET POSITION							
Net Investment in Capital Assets Restricted:	11,959,906	680,784	486,852	51,121	247,889		
Restricted for E-911 Purposes	253,977	-	-	-	-		
Restricted for Law Library Purposes	67,214	-	-	-	-		
Restricted for Special Purpose Sales							
Tax Projects	1,419,265	-	-	-	-		
Restricted for Development Authority							
Purposes	-	1,049,689	<u>-</u>	-	-		
Restricted for Health and Welfare Purposes	-	-	3,984	295,009	-		
Restricted for Public Safety Purposes Unrestricted	5,021,561			(178,270)	385,466		
Total Net Position	\$ 18,721,923	\$ 1,730,473	\$ 490,836	\$ 167,860	\$ 633,355		
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# EARLY COUNTY, GEORGIA STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		ı	r iogiani nevenues		and changes in rushion					
		Fees, Fines	Operating	Capital	Primary Government	overnment		Compon	Component Units	
Function/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Total	Development Authority	Hospital Authority	Health Department	Dept of Public Safety
Primary Government: Governmental Activities:										
General Government	\$ 2,785,672	\$ 222,939	\$ 459,047	· •	\$ (2,103,686)	\$ (2,103,686)				
Court System	551,873	225,174	•	•	(326,699)	(326,699)				
Fublic Salety Roads and Bridges	3,003,912	306,632		806 001	(3,139,020)	(3,139,020)				
Health and Welfare	948.444		,		(948.444)	(948,444)				
Culture and Recreation	301,269	•	•	•	(301,269)	(301,269)				
Housing and Development	215,382	12,940			(202,442)	(202,442)				
Total Governmental Activities	10,338,342	1,073,264	459,047	806,001	(8,000,030)	(8,000,030)				
Total Primary Government	10,338,342	1,073,264	459,047	806,001	(8,000,030)	(8,000,030)				
Component Units: Early County Development Authority		,		,						
Early County Hospital Authority	3,565,885	3,516,735		1				(49,150)		
Early County Health Department Early County Board of Public Safety	500,973 3,008,821	264,581 192,946	412,461 2,474,208						176,069	- (341,667)
Total Component Units	7,075,679	3,974,262	2,886,669	•				(49,150)	176,069	(341,667)
		General Revenues	es							
		Property Tax			4,488,574	4,488,574	•	•	•	
		TAVT Tax			396,381	396,381	•	•	•	
		Insurance Premium Tax	nium Tax		330,413	330,413			•	
		beer, Wine & Liquor Tax	Iquor Tax		40,879	40,879	•		•	
		Real Estate Transfer Tax	ansfer Tax		16,713	16,713	•	•	•	
		Railroad Equipment Tax	ment Tax		38,120	38,120		•	•	
		Local Option Sales Tax	ales Tax		731,666	731,666	•	•	•	
		Special Purpose Sales Tax	e Sales Tax		2,329,514	2,329,514	•	•	•	
		Excise Tax			277,907	277,907	•	•	•	
		Interest Income	a		63,652	63,652	27,163	•	•	
		Gain on Dispo	Gain on Disposition of Capital Assets	ets	615	615	•	•	•	
		Miscellaneous			43,084	43,084	1	1		
		Total General	Total General Revenues and Transfers	insfers	8,775,496	8,775,496	27,163	•	•	
		Change in Net Position	et Position		775,466	775,466	27,163	(49,150)	176,069	(341,667)
		Net Position - Beginning	leginning		17,946,457	17,946,457	1,777,362	539,986	(8,209)	975,022
		Net Position - Ending	nding		\$ 18,721,923	\$ 18,721,923	\$ 1,730,473	\$ 490,836	\$ 167,860	\$ 633,355

#### EARLY COUNTY, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

	G	eneral Fund	Spec	sportation ial Purpose ales Tax Fund	F	I8 Special Purpose ales Tax Fund		Other vernmental Funds	Go	Total vernmental Funds
ASSETS		i dild		Tunu		Tunu		Tunus		Tunus
Cash	\$	5,585,269	\$	522,746	\$	586,034	\$	373,396	\$	7,067,445
Taxes Receivable		296,801		211,084		231,625		-		739,510
Accounts Receivable		-		-		-		17,229		17,229
Due from Other Agencies and										
Individuals		96,244		-		-		-		96,244
Other Assets		1,007								1,007
Total Assets		5,979,321		733,830		817,659		390,625		7,921,435
LIABILITIES, DEFERRED INFLO	OWS OF	RESOURC	ES AN	D FUND BAL	ANCE	S				
Liabilities:										
Accounts Payable		306,690		70,717		78,447		52,494		508,348
Payroll Withholdings		24,988								24,988
Total Liabilities		331,678		70,717		78,447		52,494		533,336
Deferred Inflows of Resources:										
Property Taxes Uncollected		105,208								105,208
Total Deferred Inflows										
of Resources		105,208								105,208
Fund Balances:										
Restricted:										
E-911 Purposes		-		-		-		253,977		253,977
Law Library Purposes		-		-		-		67,214		67,214
Special Purpose Sales										
Tax Projects		-		663,113		739,212		16,940		1,419,265
Unassigned		5,542,435								5,542,435
Total Fund Balances		5,542,435		663,113		739,212		338,131		7,282,891
Total Liabilities, Deferred Inflows										
of Resources and Fund Balances	\$	5,979,321	\$	733,830	\$	817,659	\$	390,625	\$	7,921,435
		-,,	_	,		,	_	,		.,,

# EARLY COUNTY, GEORGIA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Total Fund Equity per Balance Sheet of Governmental Funds	\$ 7,282,891

Amounts reported for governmental activities in the Statement of Net Position differ from amounts reported in the Balance Sheet of Governmental Funds due to the following:

#### Capital Assets:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Cost of the assets	18,312,820
Accumulated depreciation	(5,901,815)

#### Deferred Outflows:

Deferred outflows related to employer pension contributions are not reported as fund assets, but are reported in the Statement of Net Position 345,602

#### Revenues:

Some of the government's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.

105,208

#### Long-term Liabilities:

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as fund liabilities.

All liabilities both current and long-term are reported in the Statement of Net Position. Long-term liabilities at year-end consist of the following:

Notes Payable	(451,099)
Accrued Interest Payable	(962)
Net Pension Liability	(408,587)
Compensated Absences	(234,686)

Deferred Inflows Related to Pensions:	(327.449)
Deferred inflows Related to Pensions.	(327.449)

Total Adjustments	11.439.032

Net Position of Governmental Activities \$ 18,721,923

# EARLY COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

REVENUES	General Fund	Transportation Special Purpose Sales Tax Fund	2018 Special Purpose Sales Tax Fund	Other Governmental Funds	Total Governmental Funds
Taxes	\$ 6,755,343	\$ 965,737	\$ -	\$ -	\$ 7,721,080
Licenses and Permits	12,250	y 303,737	Ψ -	Ψ -	12,250
Fines and Forfeitures	32,868	_	_	8,127	40,995
Charges for Services	513,127	_	_	198,492	711,619
Intergovernmental revenue	834,199	_	1,363,777	-	2,197,976
Miscellaneous	98,111	1,349	2,377	4,212	106,049
Total Revenues	8,245,898	967,086	1,366,154	210,831	10,789,969
EXPENDITURES Current:					
General Government	1,656,477	_	_	_	1,656,477
Court System	538,200	_	_	1,140	539,340
Public Safety	2,861,692	_	_	252,598	3,114,290
Roads and Bridges	2,443,793	_	_	202,000	2,443,793
Health and Welfare	881,974	_	_	_	881,974
Culture and Recreation	273,599	_	_	_	273,599
Housing and Development Capital Outlay:	203,748	-	-	-	203,748
General Government	_	-	19,908	692,914	712,822
Public Safety	_	-	25,000	1,263	26,263
Roads and Bridges	_	5,346	191,378	7,836	204,560
Debt Service:	_	,	,	,	-
Principal	_	-	309,453	70,859.95	380,313
Interest	_	-	17,367	5,855.22	23,222
Intergovernmental		298,627	467,727		766,354
Total Expenditures	8,859,483	303,973	1,030,833	1,032,466	11,226,755
Excess (Deficiency) of Revenues	<b>;</b>				
Over Expenditures	(613,585)	663,113	335,321	(821,635)	(436,786)
OTHER FINANCING SOURCES (USES)	CAE				645
Sale of Capital Assets	615	-	-	-	615
Proceeds from Long Term Financing Transfers In	494,345	-	-	- 50 704	494,345
Transfers III Transfers Out	(50,794)	-	-	50,794	50,794 (50,794)
Transiers Out	(30,794)				(30,794)
Net Other Financing					
Sources (Uses)	444,166			50,794	494,960
Net Changes in Fund Balance	(169,419)	663,113	335,321	(770,841)	58,174
FUND BALANCE - BEGINNING	5,711,854		403,891	1,108,972	7,224,717
FUND BALANCE - ENDING	\$ 5,542,435	\$ 663,113	\$ 739,212	\$ 338,131	\$ 7,282,891

#### **EARLY COUNTY, GEORGIA**

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Excess (Deficiency) of Revenues and Other Sources Over
Expenditures and Other Uses

\$ 58,174

Amounts reported for governmental activities in the

Statement of Activities differ from amounts reported in the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances due to the following:

#### Capital assets:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. In addition, in the Statement of Activities, only the gain or loss on the sale of capital assets is reported. However, in governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold.

 Total capital outlays
 \$ 2,174,566

 Total depreciation
 (745,002)
 1,429,564

#### Long-term debt:

The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement Of Activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the Statement of Net Position. The amounts of the items that make up these differences in the treatment of long-term debt and related items are as follows:

Debt issued or incurred \$ (494,345)

Principal paid by governmental funds 367.824 (126,521)

Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. The adjustment for these items are as follows:

Compensated Absences (234,686)

#### Revenues:

Because some revenues will not be collected for several months after the government's fiscal year end, they are not considered available revenues and are deferred in the governmental funds. Deferred revenues increased (decreased) by this amount during the fiscal year.

14,826

#### Expenditures:

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Pension Expenditure Changes (364,929)
Accrued interest (962)

#### Change in Net Position of Governmental Activities

\$ 775,466

# EARLY COUNTY, GEORGIA STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS JUNE 30, 2019

ASSETS	Age	ency Funds
Cash on Hand and in Banks	\$	374,599
Total Assets		374,599
LIABILITIES Funds Held for Others		374,599
Total Liabilities	\$	374,599

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 1-A. Reporting Entity

Early County operates under a County Commissioner form of government and provides the following services as authorized by state law; public safety (emergency management and fire), highway and streets, health and social services, recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the reporting entity include those of Early County, Georgia (the primary government) and its component unit. A component unit is a legally separate organization for which elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The component units discussed below are included in the County's reporting entity because of the significance of the operational and financial relationships with the County. In conformity with generally accepted accounting principles, as set forth in Statement of Governmental Accounting Standards No. 14, The Financial Reporting Entity, the financial statements of the component units have been included as a discretely presented component unit. The component unit column in the basic financial statements includes the financial data for the County's component units, as reflected in their most recent audited financial statements. This is reported in columns separate from the County's financial information to emphasize that they are legally separate from the County.

<u>Development Authority of Early County</u> - The members of the governing board of the Development Authority are appointed by the Early County Board of Commissioners. Although the County does not have the authority to approve or modify the budget of the Authority, the County periodically provides financial support to the Authority. Complete financial information for the Development Authority may be obtained at the administrative office in Early County, Georgia.

<u>Hospital Authority of Early County, Georgia</u> - The members of the governing board of the Hospital Authority are nominated by the Early County Board of Commissioners and appointed by the Hospital Authority. The County pays certain sums to the authority for the care of its indigent citizens. Complete financial information of the Hospital Authority may be obtained at the administrative office of the Hospital Authority.

<u>Early County Health Department</u> - The County Health Department provides health services to the citizenry of Early County, Georgia. The County Health Department is a legally separate entity. The Board of Commissioners of Early County appoints a voting majority of the Health Department. The County has the ability to impose its will on the Health Department in accordance with Georgia Laws O.C.G.A. 31-3-14. Complete financial statements of the Early County Health Department may be obtained at the offices in Early County, Georgia.

<u>Early County Department of Public Safety</u> - On November 13, 2000, the County executed, together with the City of Blakely, Georgia and the sheriff of Early County, Georgia, the "Intergovernmental Contract for Law Enforcement Cooperation." The purpose of this agreement is to consolidate each party's respective law enforcement services for economy, efficiency and other benefits. The agreement establishes the "Early County Department of Public Safety" (Department), which is now the common administrative unit of the parties for providing local law enforcement services in their respective jurisdictions. The law enforcement personnel, vehicles, equipment and facilities of the parties were brought together for consolidated ownership, supervision, activities and use through the department.

The Early County Board of Commissioners appoints two members of the seven member public safety board. Also, the chairman of the Early County Board of Commissioners is a member of the Board. The County has agreed to contribute sixty percent of the approved operating budget of the department. Complete financial information for the department may be obtained at the administrative office in Blakely, Georgia. The intergovernmental agreement between Early County, Georgia and the City of Blakely, Georgia creating the Early County Department of Public Safety was terminated effective November 30, 2018. The County and City are working on distributing the assets at this time.

#### Joint Ventures

In addition, Early County, Georgia, in conjunction with other cities and counties are members of the Southwest Georgia Regional Commission. Membership is a regional commission is automatic for each municipality and county in the state. The official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the regional commissions. Each county and municipality in the state is required by law to pay minimum annual dues to the regional commission. Early County, Georgia paid annual dues in the amount of \$ 5,779 to the regional commission for the fiscal year ended June 30, 2019. The regional commission board membership includes the chairman of each county (or his/her designee), a municipal representative from each county, three appointees named by the governor, and one each by the lieutenant governor and speaker of the House of Representatives. Complete financial statements of the Southwest Georgia Regional Commission may be obtained at the offices in Camilla, Georgia.

The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines RDCs as "public agencies and instrumentalities of their members." Georgia laws also provide that the member governments are liable for any debts or obligations of an RDC beyond its resources. (O.C.G.A. 50-8-39.1).

#### 1-B. Basis of Presentation, Basis of Accounting

#### **Basis of Presentation**

Government-wide Statements: The statement of net position and the statement of activities display information about the primary government (the County) and its component units. These statements include financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with

a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Operating income reported in proprietary fund financial statements include revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

The County reports the following major governmental funds:

General Fund - This is the county's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Transportation Special Purpose Sales Tax Fund* - This fund accounts for the county's proceeds for the Transportation Special Purpose Sales Tax.

2018 Special Purpose Sales Tax Fund - This fund accounts for the county's proceeds for the 2018 Special Purpose Sales Tax.

Additionally, the government reports the following fund types:

*Non-Major Special Revenue Funds.* These include the E-911 Fund and the Law Library Fund. These funds are used to account for proceeds to be used for a specific purpose.

Non-Major Capital Project Fund. This includes the 2012 Special Purpose Sales Tax Fund.

The County reports the following fund types:

Agency Funds - These funds account for monies received and disbursed by various elected and appointed officials.

#### Measurement Focus, Basis of Accounting

Government-wide and Fiduciary Fund Financial Statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgements, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs followed by categorical block grants, and then by general revenues.

Early County, Georgia has adopted GASB Statement No. 54 beginning with the fiscal year ended June 30, 2012. GASB Statement No. 54 redefined how net positions and fund balances of governmental funds are presented in financial statements. Net positions and fund balances are classified as follows:

Nonspendable - Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

Restricted - Amounts that can be spent only for specific purposes because of state or federal laws or externally imposed conditions by grantors.

Committed - Amounts that can be used only for specific purposes determined by majority by vote of the county commission.

Assigned - Amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes designated by majority vote of the county commission.

Unassigned - All amounts not included in other spendable classifications.

Early County, Georgia will typically use restricted net positions and fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

#### 1-C. Assets, Liabilities, and Equity

#### **Deposits and Investments**

The cash and investment balances consist entirely of cash on hand, demand deposits, and money market accounts.

#### **Cash and Cash Equivalents**

The County considers cash and cash equivalents in proprietary funds to be cash on hand, demand deposits, money market accounts, and certificates of deposit with maturities of less than three months.

#### **Receivable and Payables**

All trade and property tax receivables are shown net of an allowance for uncollectibles.

#### **Property Tax Calendar**

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. Property taxes are levied on the date the millage rate is set (October 25, 2017) and are due and payable between October 20<sup>th</sup> and June 20<sup>th</sup> (typically. The lien date for property is January 1<sup>st</sup> (typically).

#### **Inventories and Prepaid Items**

The county maintains no significant inventories or prepaid items.

#### **Capital Assets**

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

As a Phase 3 government the County can elect to capitalize infrastructure from the date of inception forward. The County has elected to do so.

Capital assets are depreciated using the straight-line method over the following useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Infrastructure	40
Buildings and Improvements	25-50
Vehicles and Equipment	3-20

#### **Compensated Absences**

Costs of vacation pay is not recorded until such benefits are paid. GASB Standards require that vacation pay be accrued when:

- (1) The employer's obligation to employees' right to receive compensation for future benefits is attributable to employees' service already rendered.
- (2) The obligation related to rights that vest or accumulate.
- (3) Payment of compensation is probable, and
- (4) the amount can be reasonably estimated.

Accumulated sick pay benefits have not been recorded as a liability because these benefits are paid only upon the illness of an employee and the amount of such payments cannot be reasonably estimated.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

#### PRIMARY GOVERNMENT

The following is a summary of the County's deposit and investment balances at June 30, 2019:

	Government-wide Statement <u>Of Net Position</u>	Fiduciary Funds Statement of Assets <u>and Liabilities</u>	<u>Total</u>
Cash	<u>\$ 7,067,445</u>	<u>\$ 374,599</u>	\$ 7,442,044
Total	<u>\$ 7,067,445</u>	<u>\$ 374,599</u>	\$ 7,442,044

The cash and investment balances consist entirely of cash on hand, demand deposits, and money market accounts. At June 30, 2019, the carrying amount of the County's cash balances was \$7,442,044 and the bank balance was \$7,446,714. Of the bank balance, \$750,000 was covered by federal depository insurance and \$6,696,714 was covered by collateral held by the pledging bank's agent in the County's name.

Early County did not maintain any investments during the year ended June 30, 2019. When applicable, investing is performed in accordance with investment policies complying with State Statutes. According to State Statutes, funds may be invested in (1) obligations of this state or of other states, (2) obligations issued by the United States Government, (3) obligations fully insured or guaranteed by the United States Government or by a government agency of the United States, (4) obligations of any corporation of the United States government, (5) prime bankers acceptances, (6) the Local Government Investment Pool established by the Georgia Code, (7) repurchase agreements, and (8) obligations of other political subdivisions of this State.

It is the policy of Early County to deposit any available excess funds into interest-bearing money market accounts or certificates of deposit.

#### **COMPONENT UNITS**

<u>Development Authority of Early County</u> - At June 30, 2019, the carrying amount of the Authority's deposits was \$269,635 and the bank balances were \$269,635. Of the bank balances, \$250,000 was covered by Federal Depository Insurance and \$19,635 was covered by collateral held by the pledging bank in the Authority's name.

<u>Hospital Authority of Early County</u> - At June 30, 2019, the carrying amount of the Authority's deposits was \$6,984 and the bank balances were \$6,984. Of the bank balances, \$6,984 was covered by Federal Depository Insurance and \$0 was covered by collateral held by the pledging bank in the authority's name.

<u>Early County Health Department</u> - At June 30, 2019, the carrying amount of the Board's deposits was \$705,850 and the bank balances were \$709,252. Of the bank balances, \$ 709,252 was covered by Federal Depository Insurance and covered by collateral held by the pledging bank in the Health Department's name.

<u>Early County Department of Public Safety</u> - At June 30, 2019, the carrying amount of the Department's deposits was \$369,920 and the bank balances were \$370,752. Of the bank balances, \$272,731 was covered by Federal Depository Insurance and \$98,021 was covered by collateral held by the pledging bank in the Department's name.

#### **NOTE 3 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance 07/01/2018	Additions	Deletions	Balance 06/30/2019
Governmental Activities:				
Capital Assets Not Being Depreciated:				
Land	\$ -	\$ 152,695	\$ -	\$ 152,695
Construction in Progress	738,161			738,161
Total Capital Assets				
Not Being Depreciated	738,161	152,695		890,856
Capital Assets Being Depreciated:				
Infrastructure	4,992,490	825,764	-	5,818,254
Building and				
Improvements	5,652,599	557,572	-	6,210,171
Equipment, Furniture and				
Vehicles	4,755,004	638,535		5,393,539
Total Capital Assets				
Being Depreciated	15,400,093	2,021,871		17,421,964
Less Accumulated Depreciation For:				
Infrastructure	1,354,842	156,823	-	1,511,665
Building and				
Improvements	1,396,087	177,515	-	1,573,602
Equipment, Furniture and				
Vehicles	2,405,884	410,664		2,816,548
Total Accumulated				
Depreciation	5,156,813	745,002		5,901,815
Governmental Activity				
Assets, Net	\$ 10,981,441	\$ 1,429,564	\$ -	\$ 12,411,005

Depreciation expense was charged to functions as follows:

Governmental Activities:	
General Government	\$ 92,840
Public Safety	165,581
Roads and Bridges	345,669
Health and Welfare	66,471
Culture and Recreation	68,871
Housing and Development	 5,570
Total Governmental Activities Depreciation	\$ 745,002

#### **COMPONENT UNITS**

<u>Development Authority of Early County</u> - Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance /01/2018	Additions		Deletic	ons	alance /30/2019
Governmental Activities: Capital Assets Not Being Depreciated: Land	\$ 680,784	\$		\$		\$ 680,784
Total Capital Assets Not Being Depreciated	 680,784					680,784
Capital Assets Being Depreciated: Building and Improvements	-		_		-	-
Equipment, Furniture and Vehicles	 <u>-</u>					 
Total Capital Assets Being Depreciated	 					 
Less Accumulated Depreciation For: Building and Improvements	_		_		-	-
Equipment, Furniture and Vehicles	 					 
Total Accumulated Depreciation	 <u>-</u>					 
Total Governmental Type, Net	\$ 680,784	\$		\$	_	\$ 680,784

<u>Hospital Authority of Early County</u> - Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance 07/01/2018	Additions	Deletions	Balance 06/30/2019
Governmental Activities: Capital Assets Not Being Depreciated: Land	\$ 42,53	34 <u>\$</u>	_\$ -	\$ 42,534
Total Capital Assets Not Being Depreciated	42,53	34		42,534
Capital Assets Being Depreciated:				
Building and Improvements	5,025,95	57 -	-	5,025,957
Equipment, Furniture and Vehicles	6,398,37	<u> </u>		6,398,372
Total Capital Assets				
Being Depreciated	11,424,32	<u> </u>	- <u>-</u>	11,424,329
Less Accumulated Depreciation For: Building and				
Improvements Equipment, Furniture and	4,576,98	37,744	-	4,614,725
Vehicles	6,356,64	8,642		6,365,287
Total Accumulated	40,000,00	40.000		40,000,040
Depreciation	10,933,62	26 46,386		10,980,012
Total Governmental Type, Net	\$ 533,23	\$ (46,386)	\$ -	\$ 486,851

<u>Early County Health Department</u> - Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance 07/01/2018	Additions	Deletions	Balance 06/30/2019
Governmental Activities:				
Capital Assets Not Being Depreciated:				
Land	\$ -	\$ -	\$ -	\$ -
Total Capital Assets				
Not Being Depreciated				
Capital Assets Being Depreciated:				
Building and				
Improvements	-	-	-	-
Equipment, Furniture and				
Vehicles	98,101			98,101
Total Capital Assets				
Being Depreciated	98,101			98,101
Less Accumulated Depreciation For:				
Building and				
Improvements	-	-	-	-
Equipment, Furniture and				
Vehicles	37,395	9,585		46,980
Total Accumulated				
Depreciation	37,395	9,585		46,980
Total Governmental Type, Net	\$ 60,706	\$ (9,585)	\$ -	\$ 51,121

<u>Early County Department of Public Safety</u> - Capital asset activity for the year ended June 30, 2019 was as follows:

		3alance 7/01/2018	A	Additions	D	eletions		Balance 3/30/2019
Governmental Activities:								
Capital Assets Being Depreciated:								
Building and								
Improvements	\$	5,976	\$	-	\$	-	\$	5,976
Equipment, Furniture and								
Vehicles		2,534,972				886,642		1,648,330
Total Capital Assets								
Being Depreciated		2,540,948		<u> </u>		886,642		1,654,306
Less Accumulated Depreciation For:								
Building and								
Improvements		4,182		399		-		4,581
Equipment, Furniture and								
Vehicles		2,081,066		193,940		873,170		1,401,836
Total Accumulated								
		0.005.040		404.000		070 470		4 400 447
Depreciation	-	2,085,248		194,339		873,170	-	1,406,417
Total Governmental Type, Net	\$	455,700	\$	(194,339)	\$	13,472	\$	247,889

#### NOTE 4 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Early County, Georgia did not have any interfund receivables and payables as of June 30, 2019.

A reconciliation of transfers is as follows:

	T	Transfer From		ransfer To
General Fund: E-911 Special Revenue Fund	\$		\$	50,794
Total General Fund				50,794
E-911 Special Revenue Fund: General Fund		50,794		
Total E-911 Special Revenue Fund		50,794		
Totals	\$	50,794	\$	50,794

Transfers to and from other funds were for operating expenditures.

#### **NOTE 5 - SHORT-TERM DEBT**

There was no short-term debt for Early County, Georgia for the fiscal year ended June 30, 2019.

#### **NOTE 6 - LONG-TERM OBLIGATIONS**

#### **PRIMARY GOVERNMENT**

#### **Governmental Activities:**

The following is a summary of the notes payable for Early County, Georgia for the fiscal year ended June 30, 2019:

Notes Payable: (1) Motorola for E-911 Communication Equipment, Due in annual installments of \$ 273,615. each through	Payable at July 1, 2018	Additions	Deletions	Payable at June 30, 2019	Portion Due Within OneYear
June, 2019 at 3.08% interest, (Original Amount \$ 773,762.) (2) BB&T Governmental Finance for Motor grader, Due in monthly installments of \$2,774.24 each through	\$ 324,578	\$ -	\$ 324,578	\$ -	\$ -
September, 2023 at 3.51% interest, (Original Amount \$ 152,500.)  (3) BB&T Governmental Finance for Motor grader, Due in monthly installments	-	152,500	21,211	131,289	29,161
of \$2,720.34 each through November, 2023 at 3.51% interest, (Original Amount \$ 149,500.)  (4) BB&T Governmental Finance for Compack Track Loader and Freightline Due in monthly installments	- ·r,	149,500	16,122	133,378	28,417
of \$3,482.75 each through April, 2024 at 3.31% interest, (Original Amount \$ 192,345.)  Total Notes Payable	<u> </u>	192,345 \$ 494,345	5,913 \$ 367,824	186,432 \$ 451,099	36,167 \$ 93,745

The annual requirements to amortize the note payable obligations as of June 30, 2019 are as follows:

	Notes Pa	ıyable	
	Principal	Principal Interest	
6/30/2020	\$ 93,745	\$ 13,983	\$ 107,728
6/30/2021	97,011	10,717	107,728
6/30/2022	100,391	7,337	107,728
6/30/2023	103,889	3,839	107,728
6/30/2024	56,063	689	56,752
Totals	\$ 451,099	\$ 36,565	\$ 487,664

#### **COMPONENT UNITS**

<u>Early County Health Department</u> - The following is a summary of the liabilities for compensated absences for the year ended June 30, 2019:

	Payable at July 1,			Payable at June 30,
Compensated Absences	2018 \$ 13,557	Additions \$ 7,029	Deletions \$ -	2019 \$ 20,586
Totals	\$ 13,557	\$ 7,029	\$ -	\$ 20,586

The annual requirements to amortize the compensated absences as of June 30, 2019 are as follows:

6/30/2019	\$ 20,586
Thereafter	 -
Totals	\$ 20.586

#### **NOTE 7 - CONTRIBUTIONS TO PENSION PLAN**

#### PRIMARY GOVERNMENT

#### A. DEFINED CONTRIBUTION PLAN

By authority of a resolution passed by the County Commission and state statute, the County has elected to participate in a retirement plan administered by GEBCorp. The plan is a deferred compensation (money-purchase) plan in which contributions made by an individual participant are credited to that individual participant's account.

Under the plan, the County allows employees the option of contributing up to 25% of their earnings to the plan. The County does not make any contributions to the plan.

Benefits depend upon the sum of the employee's contributions to the plan with investment earnings. Upon retirement or employment termination, employees are entitled to either a lump sum distribution of the employee and employer contributions with investment earnings or the option of receiving monthly, semi-annual or annual payments based on an amount equal to the amount of the employee contributions with investment earnings.

The County's total payroll was \$ 1,795,731. and the covered payroll was \$ 414,088 for the fiscal year ended June 30, 2019. Employee contributions to the plan amounted to \$ 13,758, or 3.32% of the total covered payroll for the fiscal year ended June 30, 2019. The employer does not make any contributions to the plan. Employee and employer contribution requirements can only be amended by a resolution passed by the county commissioners or state statute. There were no current changes in plan provisions or related-party transactions.

#### B. Defined Benefit Plan

Plan Description and Benefits Provided

The County contributes to the Association of County Commissioners of Georgia (ACCG) Defined Benefit Plan (Plan), an agent multiple-employer public retirement system that acts as a common investment and administrative agent for participating counties in Georgia.

The specific benefit provisions of the County's plan were established by an adoption agreement executed by the County Board of Commissioners. The Plan provides for benefits upon retirement, death, disablement, and termination of employment, if certain conditions are met.

The Association of County Commissioner Defined Benefit Plan issues a publicly available financial report that includes financial statements and required supplementary information for the statewide plan. That report may be obtained by contacting the Pension Service Company at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

All full-time county employees are eligible to participate in the plan after completing three years of service. Benefits are fully vested after five years of service. Participants become eligible to retire at age 65 with 3 years of participation in the Plan. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 0.75% of average compensation up to \$6,600 plus 1.25% of average compensation in excess of \$6,600 plus \$36.00 for each year of credited service payable as a life annuity. Compensation is averaged over a five-year period prior to retirement or termination. Early retirement is possible upon reaching the age of 55, with 30 years of service, or 10 years on a reduced basis.

#### **Funding Policy**

County employees are not required to contribute to the Plan. The County contributes the entire cost of Plan. The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statutes.

Plan membership at June 30, 2019 was as follows:

Active plan participants	31
Retirees, beneficiaries and disables	
currently receiving benefits	29
Terminated plan participants entitled to	
but not yet receiving benefits	39
Total number of plan participants	99

#### Actuarial Assumptions

The total pension liability as of June 30, 2019 was determined by an actuarial valuation as of January 1, 2019 using the following actuarial assumptions, applied to all periods included in the measurement:

Net Investment Rate of Return	7.00%
Projected Salary Increases	4.00%
Cost of Living Adjustments	0.0%
Date of Experience Study	February, 2019

Mortality rates were based on the RP-2000 Combined Mortality Table. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best- estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The trustees shall rebalance the portfolio at least annually for asset allocation purposes. The guidelines for allocation are: equities shall not exceed 70% of plan assets, valued at cost. Fixed income shall be targeted at 30% of total plan assets, valued at cost. The guidelines for asset allocation are as follows:

Target	
<u>Allocation</u>	<u>Range</u>
30%	25%-35%
30%	25%-35%
5%	2.5%-10%
5%	2.5%-10%
5%	2.5%-10%
15%	10%-20%
5%	2.5%-10%
5%	2.5%-10%
	Allocation 30% 30% 5% 5% 5% 15% 5%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The discount rate is determined through a blend of using a building blocks approach based on 20 year benchmarks (25%) and 30 year benchmarks (25%), as well as the forward looking capital market assumptions for a moderate asset allocation (50%) as determined by UBS. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The changes in the components of net pension liability for the year ended June 30, 2019 were as follows:

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balance at December 31, 2017	\$2,986,504	\$2,653,812	\$332,692
Changes for the year:			
Service Cost	40,591		40,591
Interest	211,207		211,207
Liability Experience (Gain)/Loss	(362,168)		(362,168)
Assumption Change	80,662		80,662
Employer Contributions		88,234	(88,234)
Transfer to Early DOPS			
Defined Benefit Plan	0	(18,469)	18,469
Net Investment Income		(127,364)	127,364
Benefit Payments	(146,618)	(146,618)	0
Administrative Expense		(8,434)	8,434
Other Changes		(39,570)	39,570
Net Changes	(176,326)	(252,221)	75,895
Balance at December 31, 2018	\$2,810,178	\$2,401,591	\$408,587

The following shows measures of the net pension liability using a discount rate that is 1 percentage higher and 1 percentage point lower in order to show sensitivity of the Net Pension Liability to changes in the discount rate:

	6.00%	8.00%
Total Pension Liability	\$ 3,105,782	\$ 2,558,558
Fiduciary Net Position	\$ 2,401,591	\$ 2,40 1,591
Net Pension Liability	\$ 704,191	\$ 156,967

Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The numbers shown below are based on a December 31, 2018 measurement date which would make them applicable to the fiscal year beginning July 1, 2018 and ending June 30, 2019.

#### Pension Expense For the Measurement Period Ended December 31, 2018

Service Cost	\$40,591
Interest on TPL	211,207
Amortization of: Liability Experience (Gain)/Loss Change in assumption Asset (Gain)/Loss	(202,850) 48,231 60,231
Employee Contributions	0
Projected earnings on plan investments	(185,811)
Administration Expense	8,434
Other Change in FNP	26,744
Total Pension Expense	\$6,777

#### Summary of Net Deferred Outflows and Inflows For the Measurement Period Ended December 31, 2018

	Net Deferred (	Outflows	Net Deferred Inflo	vs
Asset (Gain)/Loss	\$	303,088	(\$ 13	7,480)
Liability (Gain)/Loss	\$	0	(\$ 18	9,969)
(Gain)/Loss due to Assumption Change	\$	42,514	\$	0
Total	\$	345,602	(\$ 32	7,449)

The projected recognition of deferred outflow/inflows is as follows:

Year Ended December 31,	
2019	\$ (76,682)
2020	10,261
2021	19,373
2022	65.201

#### C. COST SHARING, MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS

Public safety personnel and certain elected county officials participate in various cost sharing, multiple employer defined benefit pension plans as defined in Governmental Accounting Standards Board (GASB) Statements No. 67 and 68. These plans include the Peace Officers' Annuity and Benefit Fund, Sheriff's Retirement Fund, Superior Court Clerks' Retirement Fund,

Judges of the Probate Courts Retirement Fund, and the Magistrate Judges Retirement Fund. The county has omitted all disclosures and pension expense amounts for these plans as they are immaterial to the government's financial statements.

#### **COMPONENT UNITS**

#### A - Early County Health Department

#### Plan Description

The Employees' Retirement System (ERS) was established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. It is a cost-sharing, multiple-employer defined benefit pension plan as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*. ERS is directed by the Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at www.ers.ga.gov.

#### Benefits Provided

The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average for the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, post-retirement cos-of-living adjustments may also be made to members' benefits provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

#### Contributions

Member contributions under the old plan are 4% of annual compensation, up to \$ 4,200, plus 6% of annual compensation in excess of \$ 4,200. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The Health Department's contractually required contribution rate, actuarially determined annually, for the year ended June 30, 2019 was 24.78% of annual covered payroll for old and new plan members and 21.78% for GSEPS members.

The employees of the Early County Health Department are covered by the Employees' Retirement System of the State of Georgia. Total retirement contributions for the year ended June 30, 2019 were \$61,206 based on qualifying salaries of \$254,960.

#### GASB 68

The following schedules reflect GASB Statement No. 68 reporting information:

# Contributions made during the measurement period (fiscal Year ended June 30, 2018):

Employer's proportionate share of net pension liability

\$ 48,419

314 535

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Employer's proportionate share of het pension hability	314,333
Employer's proportion of net pension liability	0.007651%
Increase/(decrease) from proportion measured as June 30, 2017	(0.003316%)
Employer's recognized pension expense	12,438

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual		
Experience	9,783	-
Changes of assumptions	14,819	-
Net difference between projected and actual earnings in pension plan investments  Changes in proportion and differences between employer contributions and proportionate	-	7,248
share of contributions Employer contributions subsequent to the	4,880	81,986
measurement date	61,206	
Total	90,688	89,234

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	\$ (22,717)
2021	(21,748)
2022	(12,049)
2023	(3,238)
2024	0
Thereafter	0

#### **Actuarial Assumptions**

The total pension liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25% - 7.00%, including inflation

Investment Rate of Return 7.30%, net of pension plan investment expenses, including

inflation

Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward two years for both males and females for service retirements and dependent beneficiaries. The RP-2000 Disability Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back seven years for males and set forward three years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-12% less than the actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 - June 30, 2014.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the asset allocation percentage and by adding expected inflation.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.30 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate:

	1%	Current	1%
	Decrease (6.3%)	discount rate (7.3%)	Increase (8.3%)
Employer's proportionate share Of the net pension liability	\$ 447,380	\$ 314,535	\$ 201,348

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Employees' Retirement Systems of Georgia Financial Report which is publicly available at <a href="https://www.ersga.com">www.ersga.com</a>.

#### **B** - Early County Department of Public Safety

#### Plan Description and Benefits Provided

The County contributes to the Association of County Commissioners of Georgia (ACCG) Defined Benefit Plan (Plan), an agent multiple-employer public retirement system that acts as a common investment and administrative agent for participating counties in Georgia. The Association of County Commissioner Defined Benefit Plan issues a publicly available financial report that includes financial statements and required supplementary information for the statewide plan. That report may be obtained by contacting the Pension Service Company at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

All full-time department employees are eligible to participate in the plan after completing three years of service. Benefits are fully vested after five years of service. Participants become eligible to retire at age 65 with 3 years of participation in the Plan. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 0.75% of average compensation up to \$6,600 plus 1.25% of average compensation in excess of \$6,600 plus \$36.00 for each year of credited service payable as a life annuity. Service is limited to 35 years. Compensation is averaged over a five-year period prior to retirement or termination. The plan also provides benefits in the event of death or disability. These benefit provisions were established by an adoption agreement executed by the Department.

#### Funding Policy

Department employees are not required to contribute to the Plan. The Department contributes the entire cost of Plan. The Department is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statutes.

Plan membership at June 30, 2019 was as follows:

Active plan participants	44	
Retirees, beneficiaries and disables		
currently receiving benefits	14	
Terminated plan participants entitled to		
but not yet receiving benefits	23	
Total number of plan participants		81

#### Actuarial Assumptions

The total pension liability as of June 30, 2019 was determined by an actuarial valuation as of January 1, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Net Investment Rate of Return	7.00%
Projected Salary Increases	4.50%
Cost of Living Adjustments	0.0%
Date of Experience Study	February, 2019

Mortality rates were based on the RP-2000 Combined Mortality Table. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The trustees shall rebalance the portfolio at least annually for asset allocation purposes. The guidelines for allocation are: equities shall not exceed 70% of plan assets, valued at cost. Fixed income shall be targeted at 30% of total plan assets, valued at cost. The guidelines for asset allocation are as follows:

	rarget	
	<u>Allocation</u>	<u>Range</u>
Fixed Income	30%	25%-35%
Equities:		
Large Cap	30%	25%-35%
Mid Cap	5%	2.5%-10%
Small Cap	5%	2.5%-10%
REIT	5%	2.5%-10%
International	15%	10%-20%
Multi Cap	5%	2.5%-10%
Global Allocation	5%	2.5%-10%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The discount rate is determined through a blend of using a building blocks approach based on 20 year benchmarks (25%) and 30 year benchmarks (25%), as well as the forward looking capital market assumptions for a moderate asset allocation (50%) as determined by UBS. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The changes in the components of net pension liability for the year ended June 30, 2019 were as follows:

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balance at December 31, 2017	\$3,642,519	\$3,149,719	\$492,800
Changes for the year:			
Service Cost	94,767		94,767
Interest	261,008		261,008
Liability Experience (Gain)/Loss	520,094		520,094
Assumption Change	531,444		531,444
Employer Contributions		237,954	(237,954)
Transfer from Early County Defined Benefit Plan	0	18,469	(18,469)
Net Investment Income		(136,009)	136,009
Benefit Payments	(84,832)	(84,832)	0
Administrative Expense		(13,232)	13,232
Other Changes		(13,240)	13,240
Net Changes	1,322,481	9,110	1,313,371
Balance at December 31, 2018	\$4,965,000	\$3,158,829	\$1,806,171

The following shows measures of the net pension liability using a discount rate that is 1 percentage higher and 1 percentage point lower in order to show sensitivity of the Net Pension Liability to changes in the discount rate:

	6.00	%	8.00%
Total Pension Liability	\$ 5,804,45	9 \$	4,285,600
Fiduciary Net Position	\$ 3,158,82	9 \$	3,158,829
Net Pension Liability	\$ 2,645,63	0 \$	1,126,771

Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The numbers shown below are based on a December 31, 2018 measurement date which would make them applicable to the fiscal year beginning July 1, 2018 and ending June 30, 2019.

#### Pension Expense For the Measurement Period Ended December 31, 2018

Service Cost	\$94,767
Interest on TPL	261,008
Amortization of: Liability Experience (Gain)/Loss Change in assumption Asset (Gain)/Loss	192,467 134,489 75,202
Employee Contributions	0
Projected earnings on plan investments	(228,700)
Administration Expense	13,232
Other Change in FNP	0
Total Pension Expense	\$542,465

#### Summary of Net Deferred Outflows and Inflows For the Measurement Period Ended December 31, 2018

	Net Deferred (	Outflows	Net Deferred	Inflows
Asset (Gain)/Loss	\$	342,154	(\$	115,767)
Liability (Gain)/Loss	\$	755,430	(\$	5,374)
(Gain)/Loss due to Assumption Change	\$	554,596	\$	0
Total	\$	1,652,180	(\$	121,141)

## NOTE 8 - OPEB LIABILITIES, OPEB EXPENSES, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB

#### **COMPONENT UNITS**

#### **Early County Health Department**

#### A - Group Term Life Insurance

At June 30, 2019 the Early County health Department reported a liability (asset) of \$ (23,868) for its proportionate share of the OPEB liability (asset). The net OPEB liability (asset) was measured as of June 30, 2018. The total OPEB liability (asset) used to calculate the net OPEB liability (asset) was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability (asset) as of June 30, 2018 was determined using standard roll-forward techniques. The Early County Health Department's proportion of the net OPEB liability (asset) was based on actual member salaries reported to the SEAD-OPEB plan during the fiscal year ended June 30, 2018. At June 30, 2018, the Early County Health Department's proportion was 0.008819%, which was a decrease of 0.002566% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the Early County Health Department's recognized OPEB expense of \$(810). At June 30, 2019, the Early County Health Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

## Contributions made during the measurement period (fiscal Year ended June 30, 2017):

Employer's recognized OPEB expense

0

(810)

Other Post-Employment Benefits (OPEB) Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs:

Employer's proportionate share of net OPEB liability	(23,868)
Employer's proportion of net OPEB liability Increase/(decrease) from proportion measured as June 30, 2016	0.008819% (0.002566%)

**Deferred Outflows Deferred Inflows** of Resources of Resources Differences between expected and actual 261 Experience Changes of assumptions 1,226 Net difference between projected and actual earnings on OPEB investments 3,946 Changes in proportion and differences between employer contributions and proportionate share of contributions 3,557 914 Employer contributions subsequent to the measurement date Total 5.044 4.860

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	

\$ 848 2021 871 2022 (1.205)2023 (330)2024 0 0 Thereafter

## Actuarial Assumptions

The total OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017 using the following actuarial assumptions, applied to all periods included in the measurement:

2.75% Inflation

Salary increases Includes inflation **ERS** 3.25-7.00% **GJRS** 4.50% LRS N/A

Investment Rate of Return 7.30%, net of OPEB plan investment expenses,

including inflation

Postretirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. There is a margin for future mortality improvement in the tales used by the plan.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 - June 30, 2014.

The long-term expected rate of return on OPEB plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the asset allocation percentage and by adding expected inflation.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 7.30 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and State of Georgia contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate:

	1% Decrease (6.3%)	Current discount rate (7.3%)	1% Increase (8.3%)
Employer's proportionate share Of the net OPEB liability (asset)	\$(12,860)	\$(23,868)	\$(32,891)

## OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued Employees' Retirement Systems of Georgia Financial Report which is publically available at www.ers.ga.gov/financials.

### **B - State Health Benefits Plan**

At June 30, 2019 the Early County health Department reported a liability of \$ 187,119 for its proportionate share of the OPEB liability (asset). The net OPEB liability (asset) was measured as of June 30, 2018. The total OPEB liability (asset) used to calculate the net OPEB liability (asset) was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability (asset) as of June 30, 2018 was determined using standard roll-forward techniques. The Early County Health Department's proportion of the net OPEB liability (asset) was based on actual member salaries reported to the SEAD-OPEB plan during the fiscal year ended June 30, 2018. At June 30, 2018, the Early County Health Department's proportion was 0.007154%, which was a decrease of 0.003067% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the Early County Health Department's recognized OPEB expense of \$15,703. At June 30, 2019, the Early County Health Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Contributions made during the measurement period (fiscal Year ended June 30, 2018):

\$ 35,885

Other Post-Employment Benefits (OPEB) Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs:

Employer's proportionate share of net OPEB liability	187,119
Employer's proportion of net OPEB liability Increase/(decrease) from proportion measured as June 30, 2016	0.007154% (0.003067%)
Employer's recognized OPEB expense	(15,703)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual		
Experience	-	14,717
Changes of assumptions	-	67,828
Net difference between projected and actual earnings on OPEB investments	4,325	_
Changes in proportion and differences between employer contributions and proportionate		
share of contributions	58,199	102,787
Employer contributions subsequent to the		
measurement date	45,522	
Total	108,046	185,332

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	\$ (31,034)
2021	(31,034)
2022	(43,766)
2023	(16,974)
2024	0
Thereafter	0

### **Actuarial Assumptions**

Costs were determined using the Projected Unit Credit Actuarial Cost Method. The annual service cost is the present value of the portion of the projected benefit attributable to participation service during the upcoming year, and the actuarial accrued liability (AAL) is equal to the present value of the portion of the projected benefit attributable top service before the valuation date. Service from hire date through the date of full retirement was used in allocating costs.

### Discount Rate

The discount rate used to measure the total OPEB liability was 3.60 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and State of Georgia contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Early County Health Department's share of the collective net OPEB liability to changes in the discount rate:

	1%	Current	1%	
	Decrease (4.22%)	discount rate (5.22%)	Increase (6.22%)	
Employer's proportionate share Of the net OPEB liability (asset)	\$222,304	\$187,119	\$158,050	

Sensitivity of the Early County Health Department's share of the collective net OPEB liability to changes in the healthcare cost trend rate:

	1% Decrease	Healthcare Cost Trend Rate	1% Increase
Employer's proportionate share Of the net OPEB liability (asset)	\$154,360	\$187,119	\$227,185

## NOTE 9 - CHANGES IN RESTRICTIONS OF FUND BALANCE

The nature, purpose, and changes in amounts reported as restricted fund balances are as follows:

## PRIMARY GOVERNMENT

		ı	Balance		Balance		ncrease	E	Balance
<u>Fund</u>	<u>Purpose</u>	7	7/1/2018		ecrease)	6	/30/2019		
Special Revenue Funds:									
E-911 Fund	Restricted for E-911								
	Purposes	\$	254,958	\$	(981)	\$	253,977		
Law Library	Restricted for Law								
	Library Purposes		60,227		6,987		67,214		
Capital Projects Fund:									
2012 Special	Restricted for Special								
Purpose Sales Tax	Purpose Sales Tax								
	Projects		793,787		(776,847)		16,940		
2018 Special	Restricted for Special								
Purpose Sales Tax	Purpose Sales Tax								
	Projects		403,891		335,321		739,212		
Transportation Special	Restricted for Special								
Purpose Sales Tax	Purpose Sales Tax								
	Projects				663,113		663,113		
Totals		\$	1,512,863	\$	227,593	\$	1,740,456		

### **COMPONENT UNITS**

	_	Balance	Increase	Balance
<u>Fund</u>	<u>Purpose</u>	7/1/2018	(Decrease)	6/30/2019
Development Authority of Early County	Restricted for Development Authority Purposes	\$ 1,096,578	\$ (46,889)	\$ 1,049,689
Hospital Authority of Early County	Restricted for Health and Welfare			
	Purposes	6,749	(2,765)	3,984
Early County Board of Health	Restricted for Health and Welfare			
	Purposes	211,357	83,652	295,009
Early County Department	Restricted for Public			
of Public Safety	Safety Purposes	519,322	(133,856)	385,466
Totals		\$ 1,834,006	\$ (99,858)	\$ 1,734,148

### **NOTE 10 - BUDGETARY DATA AND BUDGETARY CONTROL**

- Prior to the start of the new fiscal year, the Chairman submits to the Commission a proposed operating budget. The operating budget includes proposed expenditures and the means of financing them.
- 2. The Commission holds a public hearing on the budget, giving notice thereof at least ten days in advance by publication in the official organ of Early County.
- 3. The budget is then revised and adopted or amended by the Commission.
- 4. The budget so adopted may be revised during the year only by formal action of the Commission in a regular meeting and no increase shall be made therein without provision also being made for financing same.
- 5. Formal budgetary integration has not been employed. The budget for the General Fund and Special Revenue Funds is adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6. Budgeted amounts are as originally adopted, or as amended by the Commission.

Each fund's appropriated budget is prepared on a detailed line item basis. Revenues are budgeted by sources. Expenditures are budgeted by department and class as follows: personal services, other services and charges, supplies, capital outlay, transfers, and debt service. The legal level of control is by department. Expenditures may not exceed appropriations at this level. Budget revisions at this level are subject to final review by the County Commission. Within these control levels, management may transfer appropriations without commission approval.

## **NOTE 11 - ENCUMBRANCES**

Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting - under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is not utilized by the County. Encumbrance accounting is normally an extension of formal budgetary integration. The County has not reserved any fund balances for encumbrances of financial resources.

#### **NOTE 12 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

For the year ended June 30, 2019, expenditures exceeded appropriations in the following areas. The over expenditures were funded by available fund balance.

Department	 Budget Actual Exc		Actual		Excess
General Fund:					
Public Safety	\$ 2,846,444	\$	2,861,692	\$	(15,248)
Public Works	2,278,139		2,443,793		(165,654)
<b>Culture and Recreation</b>	271,494		273,599		(2,105)
Special Revenue Funds:					
Law Library	-		1,140		(1,140)

#### **NOTE 13 - INDIGENT CARE CONTRACT**

At the end of each calendar year, Early County pays the Hospital Authority for the care of its indigent citizens. That payment is then paid from the Hospital Authority to the lessee of the hospital. For the fiscal year ended June 30, 2019, the County paid \$ 708,000 to the Hospital Authority.

#### **NOTE 14 - LITIGATION**

In the opinion of the Commissioners and legal counsel, there are no legal actions pending which would have a material effect on the County's financial position.

## **NOTE 15 - CONTINGENCIES**

Grants from the Federal Government to Early County, Georgia amounted to \$28,198 for the year ending June 30, 2019. Therefore, the county is not required to comply with the provisions of the Single Audit Act Amendments of 1996.

### **NOTE 16 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has joined together with other counties in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments.

Pursuant to provisions of the Official Code of Georgia Annotated, Early County became a member of the ACCG Interlocal Risk Management Agency. The agency established and administers one or more group self-insurance funds and a risk management service to prevent or lessen the incidence and severity of casualty and property losses occurring in the operation of government. The agency is to defend and protect in accordance with the member government contract and related coverage descriptions any member of the agency against liability or loss.

Early County, Georgia must participate at all times in at least one fund which is established by the agency. Other responsibilities of the County are as follows:

- (1) To pay all contributions, assessments or other sums due the agency at such times and in such amounts as shall be established by the agency.
- (2) To select a person to serve as a member representative.
- (3) To allow the agency and its agents reasonable access to all facilities of the County and all records, including but not limited to financial records, which relate to the purposes of the agency.
- (4) To allow attorneys appointed by the agency to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the fund established by the agency.
- (5) To assist and cooperate in the defense and settlement of claims against the County.
- (6) To furnish full cooperation to the agency's attorneys, claims adjusters, service company, and any agent, employee, officer or independent contractor of the agency relating to the purposes of the agency.
- (7) To follow all loss reduction and prevention procedures established by the agency.
- (8) To furnish to the agency such budget, operating and underwriting information as may be requested.
- (9) To report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the agency or any fund established by the agency being required to pay claim for loss or injuries to County property or injuries to persons or property when such loss or injury is within the scope of the protection of a fund or funds in which the County participates.

Early County, Georgia retains the first \$ 5,000 of each risk of loss in the form of a deductible. The County files all claims with agency and the agency bills the County for any loss up to the \$ 5,000 deductible.

Pursuant to provisions of the Official Code of Georgia Annotated, Early County, Georgia became a member of the ACCG-GSIWCF (a Workers' Compensation Self Insurance Fund). The liability of the fund to the employees of any employer (Early County, Georgia) is specifically limited to such obligations as are imposed by the applicable state laws against the employer for workers' compensation and/or employers' liability.

As part of this risk pool, the County is obligated to pay all contributions and assessments prescribed by the pool, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the fund, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The County is also to allow the pool's agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the fund.

The fund is to defend, in the name of and on behalf of the members, any suits or other proceedings which may at any time be instituted against them on account of injuries or death within the preview of the Workers' Compensation Law of Georgia, or on the basis of employer's liability, including suits or other proceedings alleging such injuries and demanding of compensation therefor, although such suits, other proceedings, allegations or demands be wholly groundless, false, or fraudulent. The fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgement, and all expenses incurred for investigation, negotiation, or defense.

Settled claims in the past three years have not exceeded the coverage.

## **NOTE 22 - SUBSEQUENT EVENTS**

There are no subsequent events which would materially affect the financial statements and require disclosure.

<b>REQUIRED</b>	SHIPPI	EMENTAR	RY INFOR	MATION
KEWUIKED	SUPPL	.CIVICIN I AI	TI INFO	

## EARLY COUNTY, GEORGIA DEFINED BENEFIT PENSION TRUSTS REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY JUNE 30, 2019

	2018	2017	2016
Total pension liability:			
Service cost	40,591	46,375	44,879
Interest	216,522	202,978	216,471
Liability experience (gain)/loss	(362,168)	(5,494)	(305,501)
Assumption change	80,662	5,494	79,265
Benefit payments	(151,933)	(125,085)	(118,318)
Net change in total pension liability	(176,326)	124,268	(83,204)
Total pension liability, beginning	2,986,504	2,862,236	2,945,440
Total pension liability, ending (a)	2,810,178	2,986,504	2,862,236
Plan fiduciary net position:			
Contributions - employer	-	-	-
Contributions - employee	88,234	151,290	148,526
Transfer from Early County DOPS Defined Benefit Plan	(18,469)	-	-
Net investment income	(127,364)	404,714	165,936
Benefit payments	(146,618)	(125,085)	(118,318)
Administrative expense	(8,434)	(7,091)	(9,911)
Other	(39,570)	(46,891)	(262,114)
Net change in fiduciary net position	(252,221)	376,937	(75,881)
Plan fiduciary net position, beginning	2,653,812	2,276,875	2,352,756
Plan fiduciary net position, ending (b)	2,401,591	2,653,812	2,276,875
Net pension liability, ending (a) - (b)	408,587	332,692	585,361
Plan's fiduciary net position as a percentage of the total pension liability	85.5%	88.9%	79.5%
Covered employee payroll	806,273	901,284	771,748
Net pension liability as a percentage of covered employee payroll	50.7%	270.9%	131.8%

## Changes since prior valuation

There have been no substantive changes since the last actuarial valuation.

# EARLY COUNTY, GEORGIA DEFINED BENEFIT PENSION TRUSTS REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF COUNTY CONTRIBUTIONS JUNE 30, 2019

Year		Annual	
Ended	F	Required	Percentage
12/31	Co	ontribution	Contributed
2009	\$	110,606	111.6%
2010		96,464	104.1%
2011		116,703	103.0%
2012		129,442	100.0%
2013		167,862	93.5%
2014		136,026	100.0%
2015		134,547	100.0%
2016		148,526	100.0%
2017		151,290	100.0%
2018		79,324	111.2%

## **Notes to Schedule:**

Changes since prior valuation

There have been no substantive changes since the last actuarial valuation.

Valuation Date	12/31/2018
Actuarial cost method	Entry age normal
Remaining amortization period	4-9.9
Asset valuation method	5-year smoothed market value
Inflation rate	0.0%
Salary increases	4.0%
Long-term expected rate of return	7.00%
Retirement age	55-65
Mortality	RP-2000 projected with Scale AA

## EARLY COUNTY, GEORGIA

## DEFINED BENEFIT PENSION TRUSTS

### REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EARLY COUNTY HEALTH DEPARTMENT - COMPONENT UNIT JUNE 30, 2019

		2019	 2018	 2017	 2016
Employer's proportion of the net pension liability	(	0.007651%	0.010967%	0.010466%	0.010622%
Employer's proportionate share of the net pension liability	\$	314,535	\$ 445,407	\$ 495,086	\$ 430,339
Employer's covered-employee payroll during the measurement period	\$	254,960	\$ 224,277	\$ 283,209	\$ 256,420
Employer's proportionate share of the net pension liability as a percentage of its covered-employee payroll		123.37%	198.60%	174.81%	167.83%
Plan fiduciary net position as a percentage of the total pension liability		76.68%	71.92%	72.34%	76.20%

\* Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

### **Notes to Schedule of Contributions**

Changes of assumptions: On December 17, 2015 the Board adopted recommended changes to the economic and demographic assumptions utilized by the System Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal, and salary increses.

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determined the contractually required contributions for the year ended June 30, 2019 reported in that schedule:

Valuation Date	June 30, 2017
----------------	---------------

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method: Entry age

Amortization Method Level dollar, closed

Remaining Amortization Period 25.0 years

Asset Valuation Method Five year smoothed market

Actuarial Assumptions:

Inflation Rate 2.75%

Projected Salary Increases 3.25% - 7.00%

Investment Rate of Return 7.50%, net of pension plan investment expense, including inflation

## EARLY COUNTY, GEORGIA

## **DEFINED BENEFIT PENSION TRUSTS**

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF EMPLOYER CONTRIBUTIONS AND SCHEDULE OF FUNDING PROGRESS SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EARLY COUNTY DEPARTMENT OF PUBLIC SAFETY - COMPONENT UNIT JUNE 30, 2019

## SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year	Annual	
Ended	Required	Percentage
12/31	Contribution	Contributed
2009	\$ 129,547	107.6%
2010	132,930	102.3%
2011	143,539	106.8%
2012	133,343	100.8%
2013	141,830	101.5%
2014	120,919	103.4%
2015	150,181	109.3%
2016	176,400	120.1%
2017	184,541	55.0%
2018	221,618	107.4%

## **SCHEDULE OF FUNDING PROGRESS**

	(1)	(2)	(3)	(4)	(5) Annual	(6) Net Pension Liability
Measurement Date	Total Pension Liability	Fiduciary Net Position	Net Pension Liability (1) - (2)	Funded Ratio (2)/(1)	Covered Payroll prior year	as a Percentage of Covered Payroll (3)/(5)
December 31, 2014	\$ 2,125,665	\$ 2,151,197	\$ (25,532)	101.2%	\$ 1,297,096	(2.0%)
December 31, 2015	2,636,694	2,242,607	394,087	85.1%	1,578,810	25.0%
December 31, 2016	3,389,609	2,738,898	650,711	80.8%	1,551,979	41.9%
December 31, 2017	3,642,519	3,149,719	492,800	86.5%	1,498,127	32.9%
December 31, 2018	4,965,000	3,158,829	1,806,171	63.6%	1,677,119	107.7%

### Notes to Schedule:

#### Changes since prior valuation

There have been no substantive changes since the last actuarial valuation.

Valuation Date	12/31/18
Actuarial cost method	Entry age normal
Asset valuation method	5-year smoothed market value
Inflation rate	0.00%
Salary increases	4.50%
Long-term expected rate of return	7.00%
Retirement age	55-65
Mortality	RP-2000 projected with Scale AA

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

## **GENERAL FUND**

The General Fund is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

## EARLY COUNTY, GEORGIA GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted A	mounts		Variance Favorable		
	Original	Final	Actual	(Unfavorable)		
REVENUES						
Taxes	\$ 7,407,500	\$ 7,407,500	\$ 6,755,343	\$ (652,157)		
Licenses and Permits	12,250	12,250	12,250	-		
Fines and Forfeitures	40,000	40,000	32,868	(7,132)		
Charges for Services	473,700	473,700	513,127	39,427		
State Government	789,000	789,000	806,001	17,001		
Federal Government	50,000	50,000	28,198	(21,802)		
Miscellaneous	992,196	992,196	98,111	(894,085)		
Total Revenues	9,764,646	9,764,646	8,245,898	(1,518,748)		
EXPENDITURES						
General Government	2,153,340	2,161,635	1,656,477	505,158		
Court System	537,506	543,580	538,200	5,380		
Public Safety	2,425,466	2,846,444	2,861,692	(15,248)		
Public Works	2,195,914	2,278,139	2,443,793	(165,654)		
Health and Welfare	882,499	882,499	881,974	525		
Culture and Recreation	271,494	271,494	273,599	(2,105)		
Housing and Development	229,874	229,874	203,748	26,126		
Total Expenditures	8,696,093	9,213,665	8,859,483	354,182		
Excess (Deficiency) of Revenues						
Over Expenditures	1,068,553	550,981	(613,585)	(1,164,566)		
•		<u> </u>				
OTHER FINANCING SOURCES (USES)						
Sales of Capital Assets	140,000	140,000	615	(139,385)		
Long-Term Debt Issued	-	-	494,345	494,345		
Transfers Out to E-911 Special						
Revenue Fund	(50,795)	(50,795)	(50,794)	1		
Net Other Financing Sources (Uses)	89,205	89,205	444,166	354,961		
Excess (Deficiency) of Revenues and Other Sources Over						
Expenditures and Other Uses	1,157,758	640,186	(169,419)	(809,605)		
FUND BALANCE - BEGINNING	5,711,854	5,711,854	5,711,854			
FUND BALANCE - ENDING	\$ 6,869,612	\$ 6,352,040	\$ 5,542,435	\$ (809,605)		

	Budgeted	d Amounts		Variance Favorable		
	Original	Final	Actual	(Unfavorable)		
TAXES	Φ 5 5 5 7 5 0 0	Φ 5.557.500	Φ 4.005.000	Φ (050.040)		
Ad Valorem Taxes and Commissions	\$ 5,557,500	\$ 5,557,500	\$ 4,905,282	\$ (652,218)		
TAVT Tax	350,000	350,000	396,385	46,385		
1% Local Option Sales Tax	650,000	650,000	731,666	81,666		
Insurance Premium Tax	331,000	331,000	330,413	(587)		
Beer Tax	40,000	40,000	40,879	879		
Railroad Equipment Tax	39,000	39,000	38,120	(880)		
Intangible Recording Tax	20,000	20,000	17,918	(2,082)		
Excise Tax	400,000	400,000	277,907	(122,093)		
Real Estate Transfer Tax	20,000	20,000	16,773	(3,227)		
Total Taxes	7,407,500	7,407,500	6,755,343	(652,157)		
LICENSES AND PERMITS						
Alcohol Beverage Licenses	8,250	8,250	8,250	-		
Business Licenses	4,000	4,000	4,000			
Total Licenses and Permits	12,250	12,250	12,250			
FINES AND FORFEITURES						
Drug Abuse Fines	15,000	15,000	11,274	(3,726)		
Jail Construction Fines	15,000	15,000	13,706	(1,294)		
Other Fines and Forfeitures	10,000	10,000	7,888	(2,112)		
Total Fines and Forfeitures	40,000	40,000	32,868	(7,132)		
CHARGES FOR SERVICES						
Aviation Fuel	38,000	38,000	30,974	(7,026)		
Airport Hangar Fees	13,000	13,000	6,173	(6,827)		
Solar Power Funds	5,000	5,000	34,300	29,300		
Clerk of Superior Court Fees	165,000	165,000	155,097	(9,903)		
Probate/Magistrate Court Fees	55,000	55,000	52,971	(2,029)		
Probation Supervision Fees	9,000	9,000	8,028	(972)		
Code Enforcement Fees	12,000	12,000	12,940	940		
Juvenile Services	1,700	1,700	951	(749)		
Solid Waste Tipping Fees	75,000	75,000	105,319	30,319		
Emergency Management Fees	100,000	100,000	106,374	6,374		
Total Charges for Services	\$ 473,700	\$ 473,700	\$ 513,127	\$ 39,427		

	Rudgeted	Amounts		Variance Favorable		
	Original	Final	Actual	(Unfavorable)		
STATE GOVERNMENT				(0.11.01.01.01)		
Department of Transportation - LMIG	\$ 789,000	\$ 789,000	\$ 806,001	\$ 17,001		
Total State Government	789,000	789,000	806,001	17,001		
FEDERAL GOVERNMENT						
<b>Emergency Management Performance</b>						
Grant	50,000	50,000	28,198	(21,802)		
Total Federal Government	50,000	50,000	28,198	(21,802)		
MISCELLANEOUS						
Interest Income	48,675	48,675	55,713	7,038		
Rent	10,900	10,900	100	(10,800)		
Other	932,621	932,621	42,298	(890,323)		
Total Miscellaneous	992,196	992,196	98,111	(894,085)		
Grand Total Revenues	\$ 9,764,646	\$ 9,764,646	\$ 8,245,898	\$ (1,518,748)		

				Variance
	Budgeted	Amounts		Favorable
	Original	Final	Actual	(Unfavorable)
GENERAL GOVERNMENT				
Board of Commissioners:				
Salaries	\$ 19,317	\$ 19,317	\$ 19,508	\$ (191)
Payroll Taxes	1,478	1,478	1,432	46
Other Operating	9,500	9,500	7,373	2,127
Total Board of Commissioners	30,295	30,295	28,313	1,982
County Administration:				
Salaries	142,213	148,722	153,462	(4,740)
Payroll Taxes	10,879	10,879	11,144	(265)
Other Operating	12,280	12,280	11,507	773
<b>Total County Administration</b>	165,372	171,881	176,113	(4,232)
Board of Elections:				
Salaries	72,360	72,360	75,130	(2,770)
Payroll Taxes	4,943	4,943	5,225	(282)
Other Operating	34,085	34,085	5,474	28,611
Total Board of Elections	111,388	111,388	85,829	25,559
Other Administrative:				
Legal and Professional	56,000	56,000	57,244	(1,244)
Employee Insurance	333,498	333,498	333,498	· -
Employee Retirement	88,234	88,234	88,234	-
Insurance	51,893	51,893	51,893	-
Contingency	533,890	533,890	(96,161)	630,051
Other Operating	82,352	84,138	88,634	(4,496)
Total Other Administrative	1,145,867	1,147,653	523,342	624,311
Tax Commissioner:				
Salaries	117,789	117,789	122,564	(4,775)
Payroll Taxes	9,011	9,011	8,703	308
Other Operating	52,309	52,309	50,495	1,814
Total Tax Commissioner	179,109	179,109	181,762	(2,653)
Tax Assessor:				
Salaries	118,507	118,507	118,801	(294)
Payroll Taxes	8,590	8,590	8,860	(270)
Other Operating	80,310	80,310	77,628	2,682
Total Tax Assessor	\$ 207,407	\$ 207,407	\$ 205,289	\$ 2,118

	Budgeted Amounts				Variance Favorable		
		Original		Final	 Actual	(Un	favorable)
GENERAL GOVERNMENT, (continued) Public Buildings:				_	_		
Salaries	\$	89,523	\$	89,523	\$ 88,383	\$	1,140
Payroll Taxes		6,849		6,849	6,619		230
Other Operating		217,530		217,530	 360,827		(143,297)
Total Public Buildings		313,902		313,902	 455,829		(141,927)
Total General Government		2,153,340		2,161,635	 1,656,477		505,158
COURT SYSTEM							
Superior Court and Court Administration:							
Public Defender		65,500		65,500	65,295		205
Other Operating		36,550		36,656	 35,041		1,615
<b>Total Superior Court and</b>							
Court Administration		102,050		102,156	 100,336		1,820
Clerk of Superior Court:							
Salaries		133,996		133,996	137,549		(3,553)
Payroll Taxes and Insurance		10,174		10,174	10,173		1
Other Operating		18,725		19,138	 18,776		362
<b>Total Clerk of Superior Court</b>		162,895		163,308	166,498		(3,190)
District Attorney and State Court:							
Salaries		56,000		56,000	54,711		1,289
Payroll Taxes		2,785		2,785	1,537		1,248
Other Operating		17,100		18,253	 18,843		(590)
<b>Total District Attorney and State Court</b>		75,885		77,038	75,091		1,947
Probate/Magistrate Court:							
Salaries		146,595		146,595	146,106		489
Payroll Taxes and Insurance		11,108		11,108	10,981		127
Other Operating		18,073		18,073	 15,765		2,308
Total Probate/Magistrate Court		175,776		175,776	 172,852		2,924
Juvenile Court:							
Other Operating		20,900		25,302	23,423		1,879
Total Juvenile Court		20,900		25,302	23,423		1,879
Total Court System	\$	537,506	\$	543,580	\$ 538,200	\$	5,380

			Variance	
	_	l Amounts	Astrol	Favorable
DUDUIC CAFETY	Original	Final	Actual	(Unfavorable)
PUBLIC SAFETY  Record of Public Sefety				
Board of Public Safety: Salaries	\$ -	\$ 113,969	\$ 145,166	\$ (31,197)
Payroll Taxes	Φ -	\$ 113,969 8,355		(3,515)
•	-	6,333 775	11,870	·
Other Operating  Board of Public Safety	- 1,914,887	2,192,161	1,416 2,192,161	(641)
Board of Fublic Salety	1,914,007	2,192,101	2,192,101	
Total Sheriff	1,914,887	2,315,260	2,350,613	(35,353)
Rural Fire Administration:				
Other Operating	252,663	252,663	232,297	20,366
Total Rural Fire Administration	252,663	252,663	232,297	20,366
rotal ratal riso raminos atom				
Coroner:				
Salaries	20,000	23,014	23,014	-
Payroll Taxes	800	800	555	245
Total Coroner	20,800	23,814	23,569	245
Emergency Management:				
Salaries	121,181	121,181	120,280	901
Payroll Taxes	9,270	9,270	9,201	69
Other Operating	106,665	124,256	125,732	(1,476)
<b>Total Emergency Management</b>	237,116	254,707	255,213	(506)
Total Public Safety	2,425,466	2,846,444	2,861,692	(15,248)
Public Works				
Roads and Bridges:				
Salaries	569,020	569,020	451,929	117,091
Payroll Taxes	43,530	43,530	33,866	9,664
Road Resurfacing	551,000	551,000	470,208	80,792
Other Operating	564,250	564,250	958,197	(393,947)
Total Roads and Bridges	1,727,800	1,727,800	1,914,200	(186,400)
Solid Waste Collection:				
Salaries	88,181	88,181	89,986	(1,805)
Payroll Taxes	6,746	6,746	6,775	(29)
Solid Waste Management	294,772	376,997	376,997	-
Other Operating	78,415	78,415	55,835	22,580
Total Solid Waste Collection	468,114	550,339	529,593	20,746

## EARLY COUNTY, GEORGIA GENERAL FUND

## STATEMENT OF EXPENDITURES COMPARED TO BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted Amounts						Variance Favorable	
		Original		Final		Actual	(Unfavorable)	
HEALTH AND WELFARE Health Centers:	¢	25.054	<b>o</b>	25.054	¢	25.054	¢.	
Mental Health Program Public Health Program	\$	25,054 143,445	\$	25,054 143,445	\$	25,054 143,337	\$	108
r dblic Health Frogram		140,440		140,440		140,001		100
Total Health Centers		168,499		168,499		168,391		108
Indigent Medical Care:								
Hospital		708,000		708,000		708,000		
Total Indigent Medial Care	708,000			708,000	708,000			
General Assistance:								
Pataula Center for Children		5,000		5,000		4,583		417
Arlington Nutrition Program		1,000		1,000		1,000		
Total General Assistance		6,000		6,000		5,583		417
Total Health and Welfare		882,499		882,499		881,974		525
CULTURE AND RECREATION								
Recreation Program		120,000		120,000		132,532		(12,532)
Other Operating		116,494		116,494		106,067		10,427
Library		35,000		35,000		35,000		-
Total Culture and Recreation		271,494		271,494		273,599		(2,105)
HOUSING AND DEVELOPMENT Extension Service:								
Salaries		66,096		66,096		58,977		7,119
Payroll Taxes and Retirement		18,870		18,870		15,815		3,055
Other Operating		23,190		23,190		17,753		5,437
Total Extension Service	\$	108,156	\$	108,156	\$	92,545	\$	15,611

				Variance	
		I Amounts		Favorable	
	Original	Final	Actual	(Unfavorable)	
HOUSING AND DEVELOPMENT, (continued)					
Planning and Zoning:					
Salaries	\$ 3,060	\$ 3,060	\$ 2,440	\$ 620	
Payroll Taxes	234	234	187	47	
Other Operating	600	600		600	
Total Planning and Zoning	3,894	3,894	2,627	1,267	
Code Enforcement:					
Salaries	35,604	35,604	36,591	(987)	
Payroll Taxes	2,724	2,724	2,684	40	
Other Operating	8,399	8,399	4,642	3,757	
Total Code Enforcement	46,727	46,727	43,917	2,810	
Other:					
Soil Conservation	10,738	10,738	4,318	6,420	
Georgia Forestry Commission	18,236	18,236	18,236	-	
Economic Development	26,323	26,323	26,323	-	
Regional Commission	5,800	5,800	5,782	18	
Museum	10,000	10,000	10,000		
Total Other	71,097	71,097	64,659	6,438	
Total Housing and Development	229,874	229,874	203,748	26,126	
Grand Total Expenditures	\$ 8,696,093	\$ 9,213,665	\$ 8,859,483	\$ 354,182	

### NON-MAJOR GOVERNMENTAL FUNDS

## **Special Revenue Funds**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Early County Law Library** - This fund is used for the collection of an additional fee on court costs to be expensed for the purpose of establishing and maintaining the codification of county ordinances and other law library materials.

**E-911 Fund** - This fund is used for the collection of fees for the Enhanced Emergency Telephone Number 911 service and expended for its operating expenses.

## **Capital Project Funds**

Capital Project Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**SPLOST 2012** - This fund is used for the collection of special purpose local option sales tax to be used on capital purchases for the county.

## EARLY COUNTY, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

	SPECIAL REVENUE FUNDS		PF	APITAL ROJECT FUND 2 SPLOST	TOTAL ALL NON-MAJOR GOVERNMENTAL FUNDS		
ASSETS							
Cash	\$	356,456	\$	16,940	\$	373,396	
Accounts Receivable		17,229				17,229	
Total Assets		373,685		16,940		390,625	
LIABILITIES AND FUND BALANCES							
Accounts Payable		52,494				52,494	
Total Liabilities		52,494				52,494	
Fund Balances:							
Restricted for Law Library							
Purposes		67,214		-		67,214	
Restricted for E-911 Puposes		253,977		-		253,977	
Restricted for Special Purpose							
Sales Tax Purposes				16,940		16,940	
Total Fund Balances		321,191		16,940		338,131	
Total Liabilities and Fund Balances	\$	373,685	\$	16,940	\$	390,625	

# EARLY COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	RE	PECIAL EVENUE FUNDS	PR	APITAL ROJECT FUND SPLOST	TOTAL ALL NON-MAJOR GOVERNMENTAL FUNDS		
REVENUES							
Fines and Forfeitures	\$	8,127	\$	-		8,127.00	
Charges for Services		198,492		-		198,492	
Miscellaneous		2,331		1,881		4,212	
Total Revenues		208,950		1,881		210,831	
EXPENDITURES							
General Government		-		692,914		692,914	
Court System		1,140		-		1,140	
Public Safety		252,598		1,263		253,861	
Roads and Bridges		-		7,836		7,836	
Debt Service			-	76,715		76,715	
Total Expenditures		253,738		778,728		1,032,466	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(44,788)		(776,847)		(821,635)	
OTHER FINANCING SOURCES (USES) Transfer In from General Fund		50,794				50,794	
Net Other Financing							
Sources (Uses)		50,794	-			50,794	
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES							
AND OTHER USES		6,006		(776,847)		(770,841)	
FUND BALANCE - BEGINNING		315,185		793,787		1,108,972	
FUND BALANCE - ENDING	\$	321,191	\$	16,940	\$	338,131	

## EARLY COUNTY, GEORGIA COMBINING BALANCE SHEET NON-MAJOR SPECIAL REVNUE FUNDS JUNE 30, 2019

ASSETS	E-911 Fund	Law Library Fund	Totals 2019		
Cash Accounts Receivable	\$ 289,932 16,539	\$ 66,524 690	\$ 356,456 17,229		
Total Assets	306,471	67,214	373,685		
LIABILITIES AND FUND BALANCES					
Accounts Payable	52,494		52,494		
Total Liabilities	52,494		52,494		
Fund Balances:					
Restricted for E-911 Purposes Restricted for Law Library Purposes	253,977 	- 67,214	253,977 67,214		
Total Fund Balances	253,977	67,214	321,191		
Total Liabilities and Fund Balances	\$ 306,471	\$ 67,214	\$ 373,685		

# EARLY COUNTY, GEORGIA SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	E-911 Fund	L	Law ibrary Fund	Totals 2019		
REVENUES						
Fines and Forfeitures	\$ -	\$	8,127	\$	8,127	
Charges for Services	198,492		-		198,492	
Miscellaneous	 2,331				2,331	
Total Revenues	 200,823		8,127		208,950	
EXPENDITURES						
Court System	-		1,140		1,140	
Public Safety	 252,598		-		252,598	
Total Expenditures	 252,598		1,140		253,738	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER)						
EXPENDITURES	(51,775)		6,987		(44,788)	
OTHER FINANCING SOURCES (USES)						
Transfer In from General Fund	50,794		-		50,794	
Net Other Financing						
Sources (Uses)	 50,794		-		50,794	
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES						
AND OTHER USES	(981)		6,987		6,006	
FUND BALANCE - BEGINNING	 254,958		60,227		315,185	
FUND BALANCE - ENDING	\$ 253,977	\$	67,214	\$	321,191	

## **EARLY COUNTY, GEORGIA**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL -

## GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

E-911 Speci	al Revenue	Fund
-------------	------------	------

	Budgeted Amounts										
	(	Original		Final		Actual	١	/ariance			
REVENUES											
Charges for Services	\$	485,400	\$	485,400	\$	198,492	\$	(286,908)			
Miscellaneous		2,500		2,500		2,331		(169)			
Total Revenues		487,900		487,900		200,823		(287,077)			
EXPENDITURES											
Public Safety		673,350		673,350		252,598		(420,752)			
Total Expenditures		673,350		673,350		252,598		(420,752)			
Excess (Deficiency) of Revenues Over											
Expenditures		(185,450)		(185,450)		(51,775)		133,675			
OTHER FINANCING SOURCES (USES)											
Transfers In		90,573		90,573		50,794		(39,779)			
Net Other Financing											
Sources (Uses)		90,573		90,573		50,794		(39,779)			
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and											
Other Uses		(94,877)		(94,877)		(981)		93,896			
FUND BALANCE-BEGINNING		254,958		254,958		254,958					
FUND BALANCE-ENDING	\$	160,081	\$	160,081	\$	253,977	\$	93,896			

## **EARLY COUNTY, GEORGIA**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Law Library Special Revenue Fund

	Law Library Special Revenue Fund											
		Budgeted /	4mou	ınts								
	0	riginal		Final		Actual	Va	riance				
REVENUES												
Charges for Services	\$		\$		\$	8,127	\$	8,127				
Total Revenues						8,127		8,127				
EXPENDITURES												
Public Safety						1,140		1,140				
Total Expenditures						1,140		1,140				
Excess (Deficiency) of Revenues Over												
Expenditures						6,987		6,987				
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and												
Other Uses		-		-		6,987		6,987				
FUND BALANCE-BEGINNING		60,227		60,227		60,227						
FUND BALANCE-ENDING	\$	60,227	\$	60,227	\$	67,214	\$	6,987				

STATE REPORTING REQUIREMENTS

## EARLY COUNTY, GEORGIA FOR THE FISCAL YEAR ENDED JUNE 30, 2019 SCHEDULE OF PROJECTS CONSTRUCTED WITH 2012 SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS

		Original		Ехр	enditures		Estimated Percentage	
		Estimated	 Prior		Current		of	
	Projects	 Cost	 Years		Year	 Total	Completion	
1.	Road construction	\$ 2,339,304	\$ 504,555	\$	7,836	\$ 512,391	21.9%	
2.	Machinery and equipment	1,652,000	1,944,610		-	1,944,610	117.7%	
3.	Rural fire capital outlay	552,500	607,651		1,263	608,914	110.2%	
4.	Recreation complex	205,200	205,201		-	205,201	100.0%	
5.	Library capital outlay	200,000	156,003		19,210	175,213	87.6%	
6.	Public safety capital outlay	750,000	1,211,033		-	1,211,033	161.5%	
7.	Administration capital outlay	27,123	495,142		521,008	1,016,150	3746.5%	
8.	Agricultural extension capital outlay	28,000	27,848		-	27,848	99.5%	
9.	Airport capital outlay	33,873	67,746		152,696	220,442	650.8%	
10.	Distributions to the cities:							
	a. Blakely	2,700,000	2,451,545		-	2,451,545	90.8%	
	b. Jakin	165,000	148,543		-	148,543	90.0%	
	c. Arlington	247,000	223,908		-	223,908	90.7%	
	d. Damascus	 100,000	91,708			 91,708	91.7%	
Grand	l Total Projects	\$ 9,000,000	\$ 8,135,493	\$	702,013	\$ 8,837,506	98.2%	
	RECONCILING ITEMS							
1.	Debt Service of General							
	Obligation Debt	-	449,184		76,715	 525,899	100.0%	
	<b>Grand Totals</b>	\$ 9,000,000	\$ 8,584,677	\$	778,728	\$ 9,363,405	104.0%	

<sup>\*</sup> There have been no changes in original estimated costs.

## EARLY COUNTY, GEORGIA FOR THE FISCAL YEAR ENDED JUNE 30, 2019 SCHEDULE OF PROJECTS CONSTRUCTED WITH 2018 SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS

		Original			E	xpenditures			Estimated Percentage	
	Projects	 Estimated Cost	Prior Years		Current Year		Total		of Completion	
1.	Capital outlay projects									
	for county buildings	\$ 1,304,000	\$	-	\$	-	\$	-	0.0%	
2.	Capital outlay projects									
	for roads, streets, and bridges	1,304,000		-		191,378		191,378	14.7%	
3.	Capital outlay projects									
	for public safety	1,304,000		-		-		-	0.0%	
4.	Capital outlay projects									
	for telecommunication									
	infrastructure	1,304,000		-		19,908		19,908	1.5%	
5.	Capital outlay projects									
	for rural fire facilities	1,304,000		-		25,000		25,000	1.9%	
6.	Distributions to the cities:									
	a. Blakely	3,001,000		140,617		403,348		543,965	18.1%	
	b. Jakin	92,000		4,311		12,365		16,676	18.1%	
	c. Arlington	237,000		11,105		31,853		42,958	18.1%	
	d. Damascus	 150,000		7,028		20,161	_	27,189	18.1%	
Grand	Totals	\$ 10,000,000	\$	163,061	\$	704,013	\$	867,074	8.7%	
	RECONCILING ITEMS									
1.	Debt Service of General									
	Obligation Debt	 -		-		326,820		326,820	100.0%	
		\$ 10,000,000	\$	163,061	\$	1,030,833	\$	1,193,894	11.9%	

<sup>\*</sup> There have been no changes in original estimated costs.

## **EARLY COUNTY, GEORGIA**

## FOR THE FISCAL YEAR ENDED JUNE 30, 2019 SCHEDULE OF PROJECTS CONSTRUCTED

## WITH TRANSPORTATION SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS

			Original			Ex	penditures		Estimated Percentage
		Estimated		P	Prior Current			of	
	Projects		Cost	Y	ears		Year	 Total	Completion
1.	Capital outlay projects								
	for roads, streets, and bridges	\$	3,586,000	\$	-	\$	5,346	\$ 5,346	0.1%
2.	Distributions to the cities:								
	a. Blakely		1,650,550		-		257,523	257,523	15.6%
	b. Jakin		50,600		-		7,895	7,895	15.6%
	c. Arlington		130,350		-		20,337	20,337	15.6%
	d. Damascus		82,500		-		12,872	 12,872	15.6%
Grand	Totals	\$	5,500,000	\$		\$	303,973	\$ 303,973	5.5%
	RECONCILING ITEMS								
1.	Debt Service of General								
	Obligation Debt				-			 	100.0%
		\$	5,500,000	\$	-	\$	303,973	\$ 303,973	5.5%

<sup>\*</sup> There have been no changes in original estimated costs.

## **AGENCY FUNDS**

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

## EARLY COUNTY, GEORGIA FIDUCIARY FUNDS - AGENCY FUNDS COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES JUNE 30, 2019

ASSETS	Com	Tax nmissioner	 obate Court	S	lerk of uperior Court	gistrate Court	Totals
Cash in Bank	\$	311,514	\$ 3,934	\$	57,735	\$ 1,416	\$ 374,599
Total Assets		311,514	 3,934		57,735	 1,416	 374,599
LIABILITIES							
Funds Held for Others		311,514	 3,934		57,735	 1,416	 374,599
Total Liabilities	\$	311,514	\$ 3,934	\$	57,735	\$ 1,416	\$ 374,599

## EARLY COUNTY, GEORGIA FIDUCIARY FUNDS - AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019
Tax Commiss	<u>sioner</u>				
<b>ASSETS</b> Cash		\$ 79,017	\$ 14,684,864	\$ 14,452,367	\$ 311,514
Guon	Total Assets	79,017	14,684,864	14,452,367	311,514
LIABILITIES Funds Held fo	r Others	79,017	14,684,864	14,452,367	311,514
r directions to	Total Liabilities	79,017	14,684,864	14,452,367	311,514
Duelle de Oesse					
Probate Cour	<u>T</u>				
Cash			85,784	81,850	3,934
	Total Assets		85,784	81,850	3,934
LIABILITIES					
Funds Held fo	=		85,784	81,850	3,934
	Total Liabilities		85,784	81,850	3,934
Clerk of Supe	erior Court				
ASSETS					
Cash	Total Assets	2,665	440,789	385,719	57,735
	Total Assets	2,665	440,789	385,719	57,735
LIABILITIES					
Funds Held fo	r Others Total Liabilities	2,665	440,789	385,719	57,735
	Total Liabilities	2,665	440,789	385,719	57,735
Magistrate Co	<u>ourt</u>				
ASSETS			102 702	101 266	1 416
Cash	Total Assets		192,782 192,782	191,366 191,366	1,416 1,416
LIABILITIES  Funda Hald for	r Othoro		100 700	101 266	1 110
Funds Held fo	Total Liabilities	\$ -	192,782 \$ 192,782	191,366 \$ 191,366	1,416 \$ 1,416

GOVERNMENT	ALIDITING	STANDARDS	REPORT
GUVERNIVIENI	AUDITING	<b>STANDARDS</b>	REPURI

William R. Burke, CPA, MAcc Rebecca B. Worsham, CPA John S. Buckhaulter, CPA, CFE William J. Walker, Jr., CPA Margaret B. Harrell, CPA, CFE Kayla K. Calhoun, CPA Dalisha C. Childree, CPA

Gloria J. Buice, CPA Logan Holt, CPA J. Alvin Newton, Jr., CPA, JD Rebecca Rambo, CPA



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners Early County, Georgia Blakely, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Early County, Georgia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Early County, Georgia's basic financial statements, and have issued our report thereon dated December 23, 2019.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Early County, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Early County, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of Early County, Georgia's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies below to be material weaknesses.

### <u>Item: 2019-1</u>

Finding: Inadequate separation of duties in the Government Funds

Cause: The County does not employee enough staff to segregate the various functions.

**Effect:** This could result in misappropriation of assets.

**Planned Corrective Action Plan:** The County Commissioners take an active role in reviewing the monthly financials as well as other checks and balances.

**Response by Responsible Officials:** The County Commissioners are aware of this issue, but it is not economically feasible to correct.

Response by Auditor: We did not audit the auditee's response and, accordingly, express no opinion on it.

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### **Bainbridge Office**

600 West Shotwell Street, Bainbridge, Georgia 39819 - Telephone (229) 246-4011 - Facsimile (229) 246-4022

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described below to be significant deficiencies.

### Item: 2019-2

Finding: Expenditures exceeded budgets in various departments and the Law Library.

**Cause:** The County amended the budget for the General Fund, but audit entries caused some departments to go over the budget. Special Revenue Fund budgets were not amended.

Effect: Expenditures exceeded budget in several departments and in one Special Revenue Funds.

**Planned Corrective Action Plan:** The County Commissioners will amend the budgets and try to allow for audit entries.

**Response by Responsible Officials:** The County Commissioners are aware of this issue, and will attempt to correct the problem.

Response by Auditor: We did not audit the auditee's response and, accordingly, express no opinion on it.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Early County, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

## Burke, Worsham & Harrell, LLC

Burke, Worsham & Harrell, LLC Donalsonville, Georgia December 27, 2019

